San Diego County Children and Families Commission

Subject: Supplantation

Policy Number: CFC-009 Effective Date: September 9, 2002 Page 1 of 3

<u>Purpose</u>

To establish the policy of the San Diego Children and Families Commission ("Commission") relating to supplanting and supplementing funds of grantees.

Background

The Commission funds programs and services for children age zero to five and their families to ensure that every child in San Diego County will enter school physically, mentally, socially and developmentally ready to learn. The Commission's mandate is set forth in Health and Safety Code sections 130100 *et seq.*, San Diego County Administrative Code, Article IIIP, sections 84.100 *et seq.*, and the Commission's Strategic Plan.

The Commission's funding decisions are guided, in part, by its Strategic Plan. The Strategic Plan is a multiyear plan that is reviewed annually. The Strategic Plan sets forth the Commission's goals and general areas in which it will provide funding. The Commission's funding decisions are further limited by California Revenue and Taxation Code section 30131.4. That section provides that Commission funds may only be used to supplement existing levels of service and not to fund existing levels of service. Section 30131.4 further provides that Commission funds may not be used to "supplant state or local General Fund money for any purpose." It is the intent of the Commission to ensure that the Commission comply with Section 30131.4 when making its funding decisions.

Policy

1. Definitions

- a. *Existing* means, with respect to a level of service, a service that is in effect or operation at the time when the Commission acts on the request for funding.
- b. State general funds means funds that are received into the treasury of the State and not required by law to be credited to any other fund.¹

¹ See Gov. Code section 16300.

Subject: **Supplantation** Policy Number: CFC-009

Page 2 of 3

- c. Local general funds means funds that are received into the treasury of the County of San Diego for the County of San Diego and not specially appropriated to any other fund.²
 - d. Level of service includes both the quality and quantity of services.
 - f. Supplant means "to take the place of."
- g. *Pilot* means, with respect to programs or services, those that are implemented on a temporary and limited basis in order to test and evaluate the effectiveness of the program, develop new techniques, or gather information.
- 2. No Commission funds shall be used to supplant local general fund money for any purpose. Commission funds shall be used only to supplement existing levels of service and not to fund existing levels of service.
- 3. Commission funds shall not be granted or used for any existing project or program funded by local general fund money unless the proponent demonstrates to the Commission's satisfaction that the Commission's funding will be used to improve the quality or quantity of an existing service, and not to supplant existing funding.
- 4. The prohibition on supplantation was intended to prevent state and local governments from shifting fiscal responsibility for ongoing public programs to the State and local commissions. The prohibition on supplantation does not make reference to privately funded or federally funded programs. Therefore, at the local level, the prohibition applies only to programs and services currently or previously funded by local government general funds, and which are currently existing.

Procedure

1. Applicants must disclose in their applications whether their program has received or is receiving funding from other sources (whether local or State government, private, or federal) within the past three years, and as to any public funding, identify the law or program under which funding was received.

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² See Goy. Code section 29301

Subject: **Supplantation** Policy Number: CFC-009

Page 3 of 3

- 2. Whenever an application discloses that local government funding has been received for the proposed program or service within the last three years, the applicant must also demonstrate to the Commission's satisfaction:
- a. That the program or service has not received local general funds within the 12 month period preceding the Commission's action; or
- b. That, if received, such funds have not been reduced during the 12 month period preceding the Commission's action; or
- c. That the Commission's funds will be used to augment or improve the existing level of service, either in terms of quantity or quality; or
 - d. That the program or service was a pilot project.
- 3. The Commission may require applicants to provide any additional information regarding sources and uses of funds at any time. Based upon all existing facts and circumstances, and upon the recommendation of Commission staff, the Commission shall determine whether an applicant's proposal violates this policy. The Commission's determination will be made as of the time a grant agreement is entered into. For multi-year grants, the Commission reserves the right to re-examine its determination that its funds will not be used in violation of this policy.

Sunset: September 2004		
Approved:		
September 9, 2002 Date	Commission Item No.	
Approved and authorized by the	he San Diego County Children a	and Families Commission
Kenneth Colling, Secretary		Date